



# CITY OF PHILADELPHIA: SUSTAINABLE ENERGY FINANCE STRATEGY AND POTENTIAL

REVISED AND SUBMITTED ON JANUARY 2018

John Byrne  
Job Taminiau  
January, 2018

## Meet Our Dedicated Team



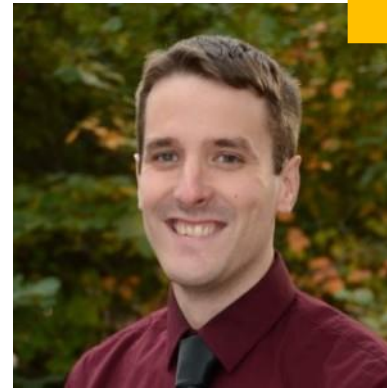
**John Byrne**

Co-founder and  
President



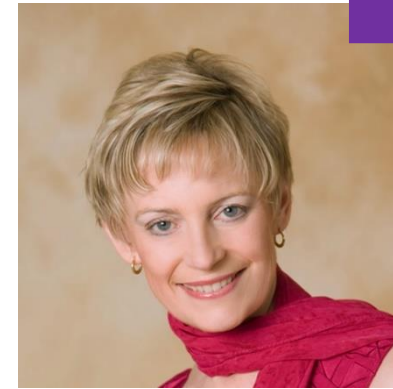
**Baird Brown**

Program Counsel



**Job Taminiau**

Research Principal



**Pam Hague**

Program Manager



# About FREE

FREE IS A NON-PROFIT, INTERNATIONAL ORGANIZATION ESTABLISHED TO PROMOTE A BETTER FUTURE BASED ON ENERGY, WATER AND MATERIALS CONSERVATION, RENEWABLE ENERGY USE, ENVIRONMENTAL RESILIENCE AND SUSTAINABLE LIVELIHOODS.



## RESEARCH

Interdisciplinary, international and innovative energy policy research



## ANALYTICS

Advanced energy, finance & market analysis for project development



## FINANCE

Enable transformative applications through innovative financing strategies

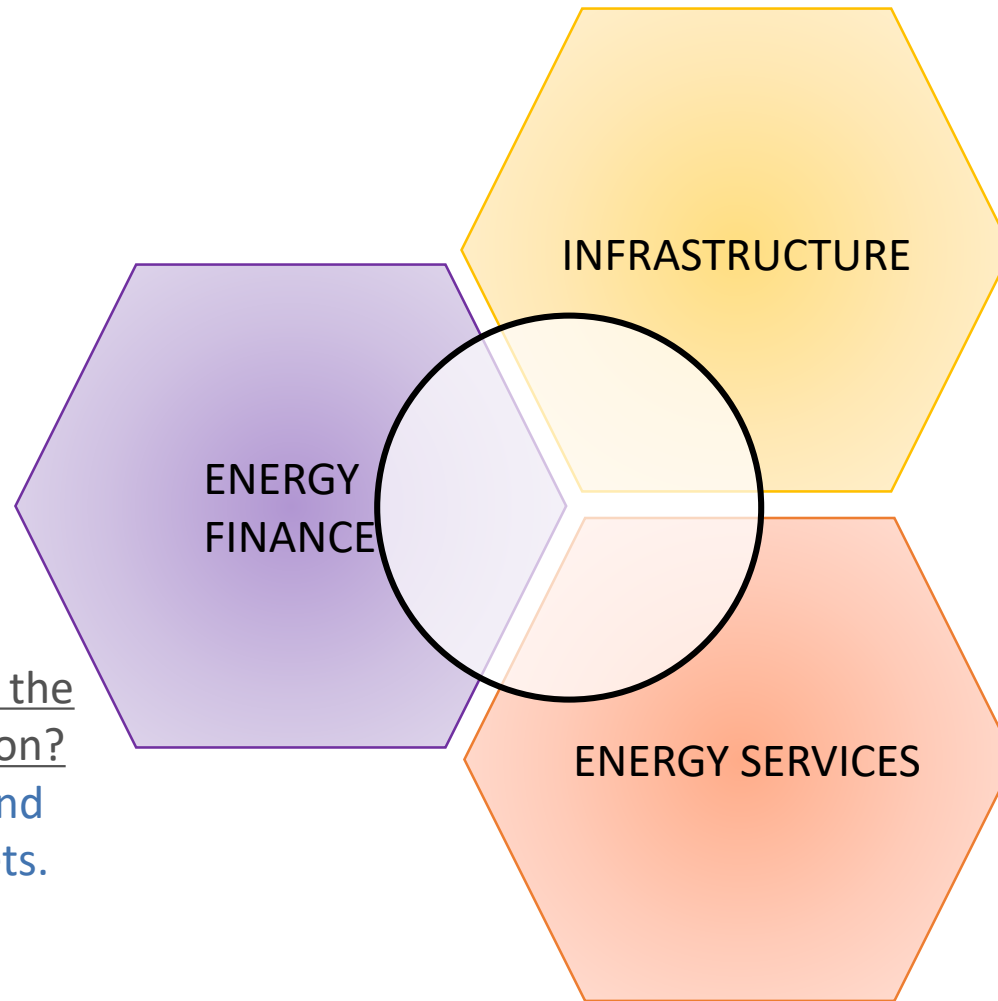


## TRUSTED ADVISOR

Strong focus on client risk mitigation across all project dimensions



# FREE Research on Cities




- How can cities afford the sustainability transition?  
**Answer:** Pool value and engage capital markets.

- How can cities enable sustainability transition at the infrastructure-scale? **Answer:** Utilize resource-potential at the community-level.

- How can cities sustain a high level of energy services while ensuring sustainability? **Answer:** Deep efficiency investments plus on-site renewable energy.





# Sustainable Economics: A Self-Financing Energy Strategy



# Self-Financing as a Basis for Capitalization

## STANDARDIZED CONTRACTUAL ARRANGEMENTS

### GUARANTEE THAT:

Energy and dollar savings that match or exceed all financing, capital, and program costs

## FREE FINANCING STRATEGY OVERCOMES

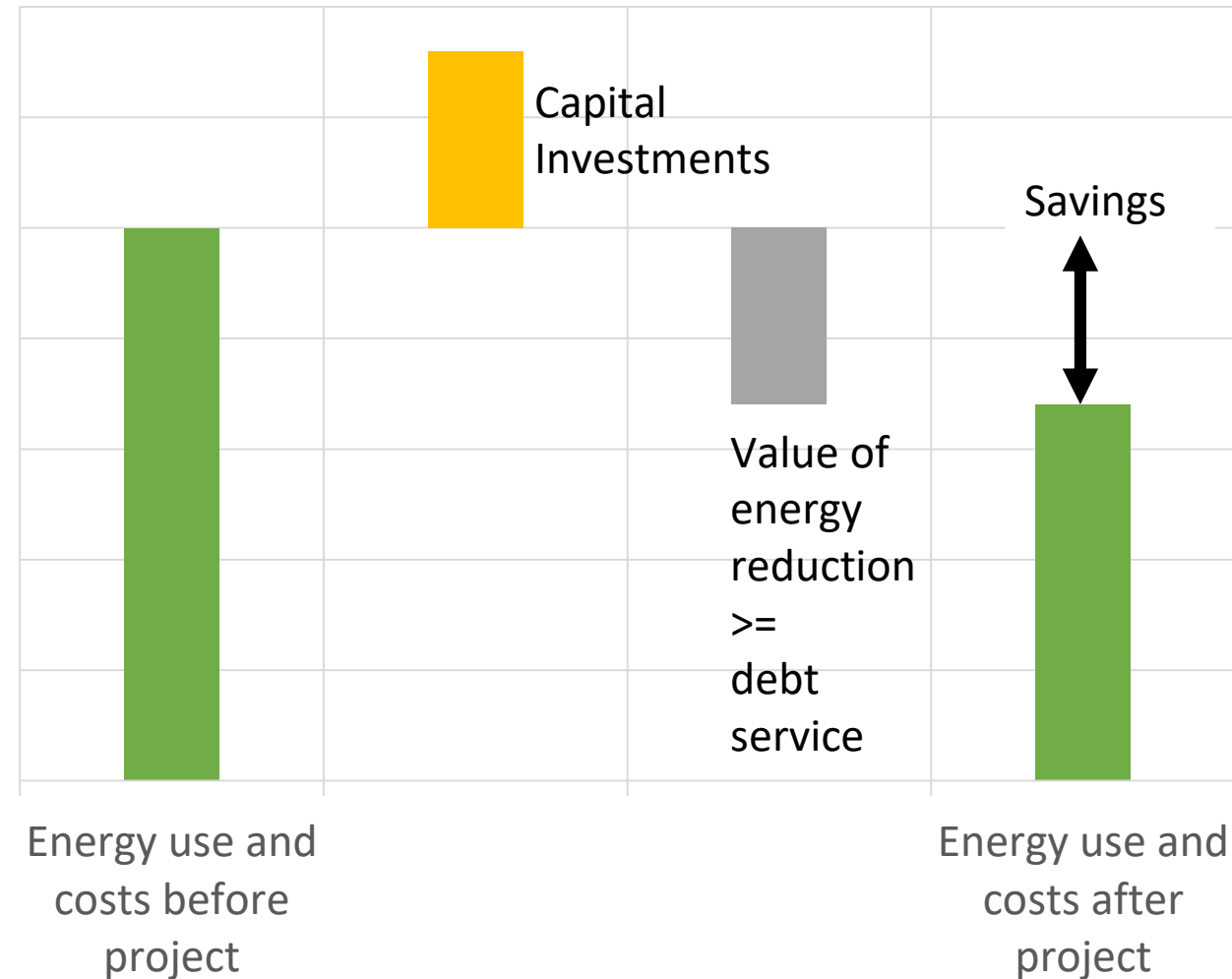
### CRITICAL BARRIERS:

- High upfront cost spread out over project lifetime
- No interest cost penalties for small participants
- Technology portfolio approach
- Unlocks deep retrofit opportunities
- Guarantee eliminates uncertainty and reduces risk

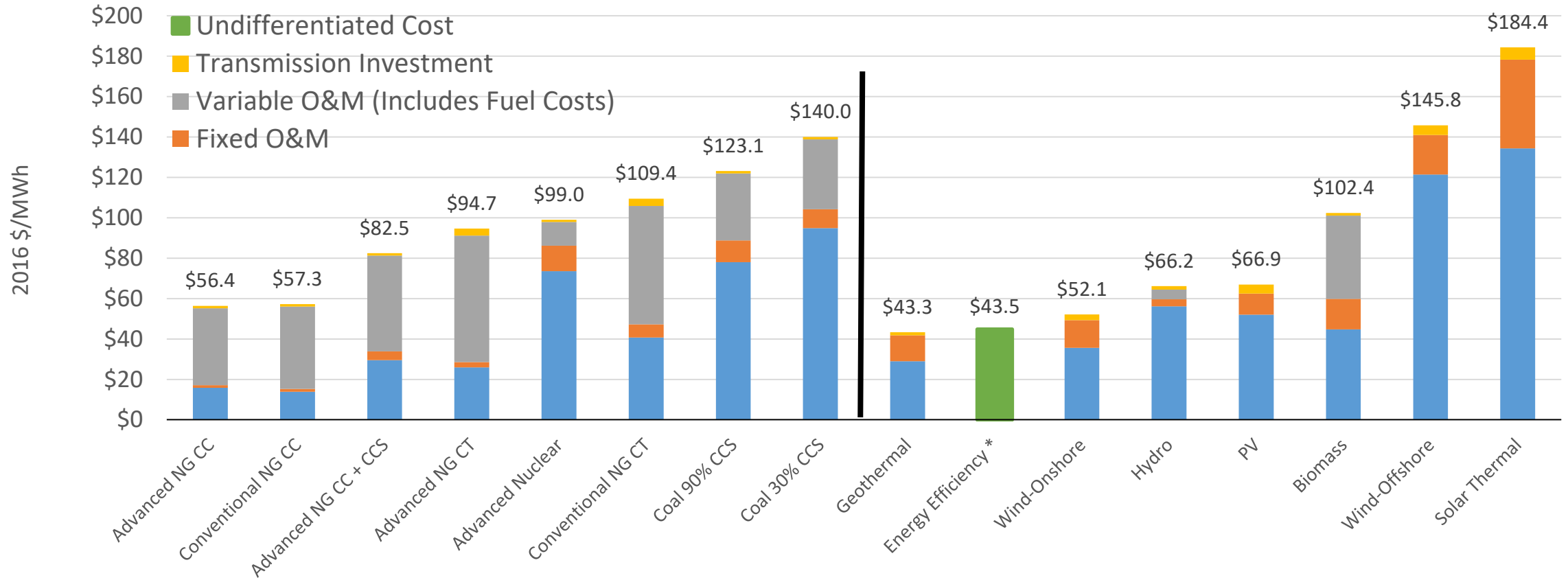
## POOLED FINANCE AGGREGATES

### COMMUNITY DEMAND:

- Actionable and financeable projects portfolios
- Attract low-cost capital at scale

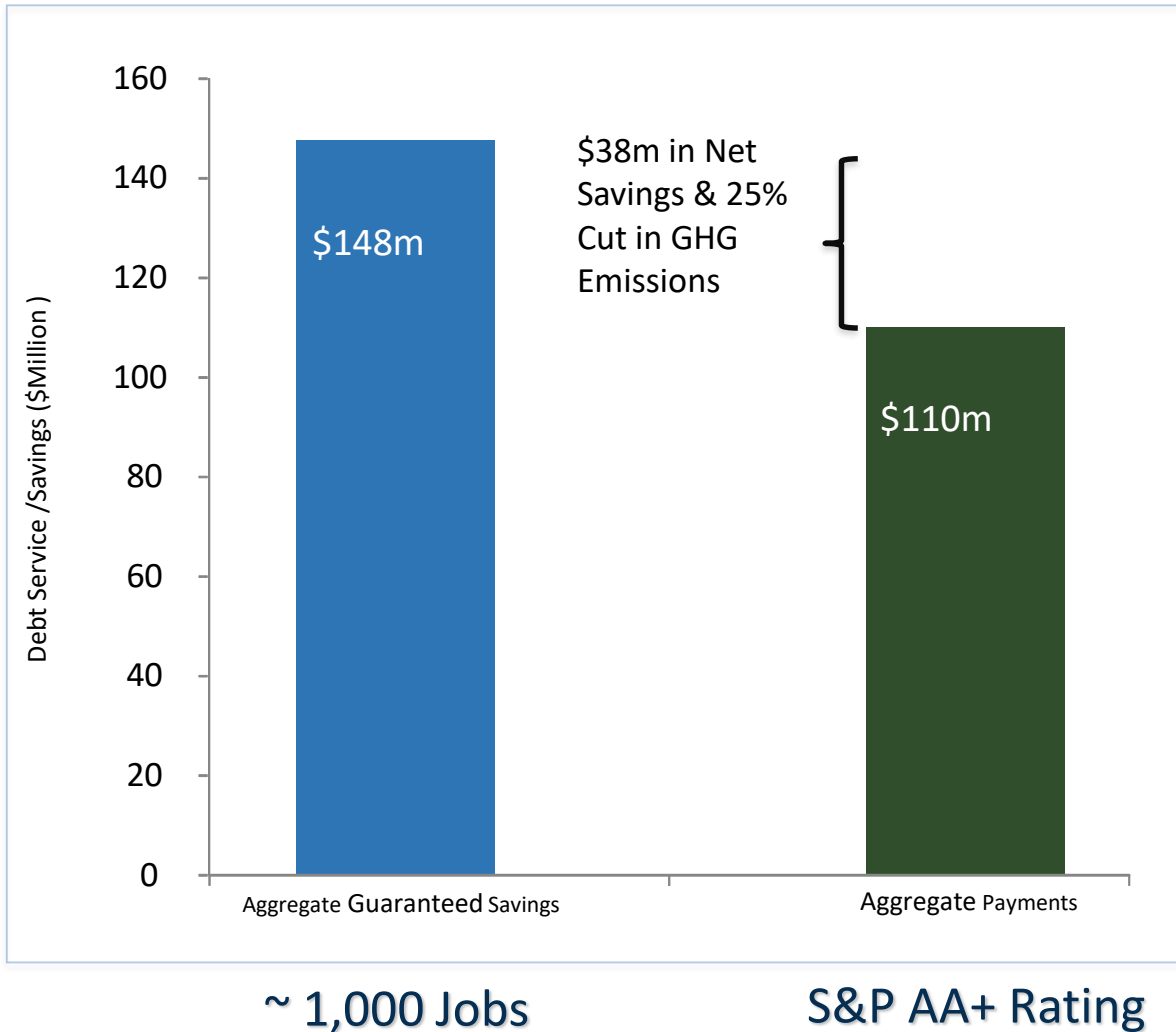


# Self-Financing Investment in Sustainability: Energy Efficiency and On-site Renewables



Source: Energy Information Administration (EIA), 2017. Levelized Cost and Levelized Avoided Cost of New Generation Resources in the Annual Energy Outlook 2017. Table 1B. Note: Levelized cost with tax credits reflects tax credits available for plants entering service in 2022. ; Hoffman et al. (2017). Estimating the cost of saving electricity through U.S. utility customer-funded energy efficiency programs, Energy Policy 104: 1-12. doi: 10.1016/j.enpol.2016.12.044. \* Weighted average total cost of saved electricity was \$0.046/kWh for 20 states in 2009–2013. Energy Efficiency data corrected with a Automatic Energy Efficiency Indicator (AEEI) of 0.75%.

# Delaware SEU: Market-Tested



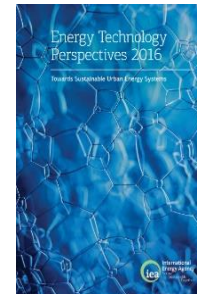
**JUNE 2011**

**ASIA CLEAN ENERGY SUMMIT COMMUNIQUE**  
**ASIAN DEVELOPMENT BANK RECOMMENDS**  
**USE OF THE SEU MODEL TO THE REGION'S**  
**POLICY MAKERS**



**DECEMBER 2011**

**U.S. BETTER BUILDINGS CHALLENGE**  
**RECOGNIZES THE DELAWARE SEU MODEL FOR**  
**ACCOMPLISHMENTS MERITING**  
**NATIONAL ATTENTION**



**MAY 2016**

**IEA'S ENERGY TECHNOLOGY PERSPECTIVES 2016**  
**ENCOURAGES CONSIDERATION OF THE**  
**SEU MODEL FOR PLANNING URBAN**  
**ENERGY TRANSFORMATIONS**



# Delaware SEU: Self-Financing Investment in Sustainability

TRANSACTION: TAX-EXEMPT BOND      RATING      AA+ by S&P  
PAR VALUE = \$67.45 MILLION      WITH PREMIUMS      = \$72.55 MILLION  
SERIAL BONDS: maturities from 1 year (borrowing rate = 0.65%) to 20 years (rate = 4.37%)  
AVERAGE SIMPLE PAYBACK PERIOD: ~ 14 yrs

SIX STATE PARTICIPANTS	BOND PROCEEDS (incl. Premium)
Department of Children, Youth and Their Families	\$ 1.667 million
Department of Correction	\$39.699 million
Department of Natural Resources and Environmental Control & Carvel State Office Building	\$ 6.205 million
Legislative Hall, State of Delaware	\$ 5.199 million
State Courthouse	\$ 1.012 million

TWO HIGHER EDUCATION INSTITUTIONS	
Delaware State University	\$12.108 million
Delaware Technical and Community College (3 campuses)	\$ 6.661 million


Contracting Companies: Ameresco, Honeywell, Johnson Controls, Noresco, Pepco Energy Services, Trane

MAJOR BUYERS: Definitive Capital, Lord Abbott, First New York Securities, Merrill Lynch

# PennSEF

## LED Lighting Project



 Participating municipalities

### **BROAD PARTICIPATION**

35 PARTICIPATING MUNICIPALITIES ACROSS  
4 PENNSYLVANIA COUNTIES

### **LARGE-SCALE PROJECT**

TOTAL PROJECT COST: \$14,922,544  
RETROFIT > 28,000 STREET AND EXTERIOR LIGHTS  
▪ ABOUT 370 MILES OF ROAD LIGHTED \*

### **DEEP AND SIGNIFICANT ENERGY AND FINANCIAL SAVINGS**

GROSS SAVINGS: \$30,586,648  
NET SAVINGS: \$15,633,874  
AVERAGE PAYBACK: 10.64 YEARS

- Estimate based on average distance between streetlights of 125 ft. - 150 ft. Streetlights are placed opposite each other. Data source: Pennsylvania Spatial Data Access (<http://www.pasda.psu.edu/>)



# PennSEF Triple Bottom Line is met with LED Lighting Project

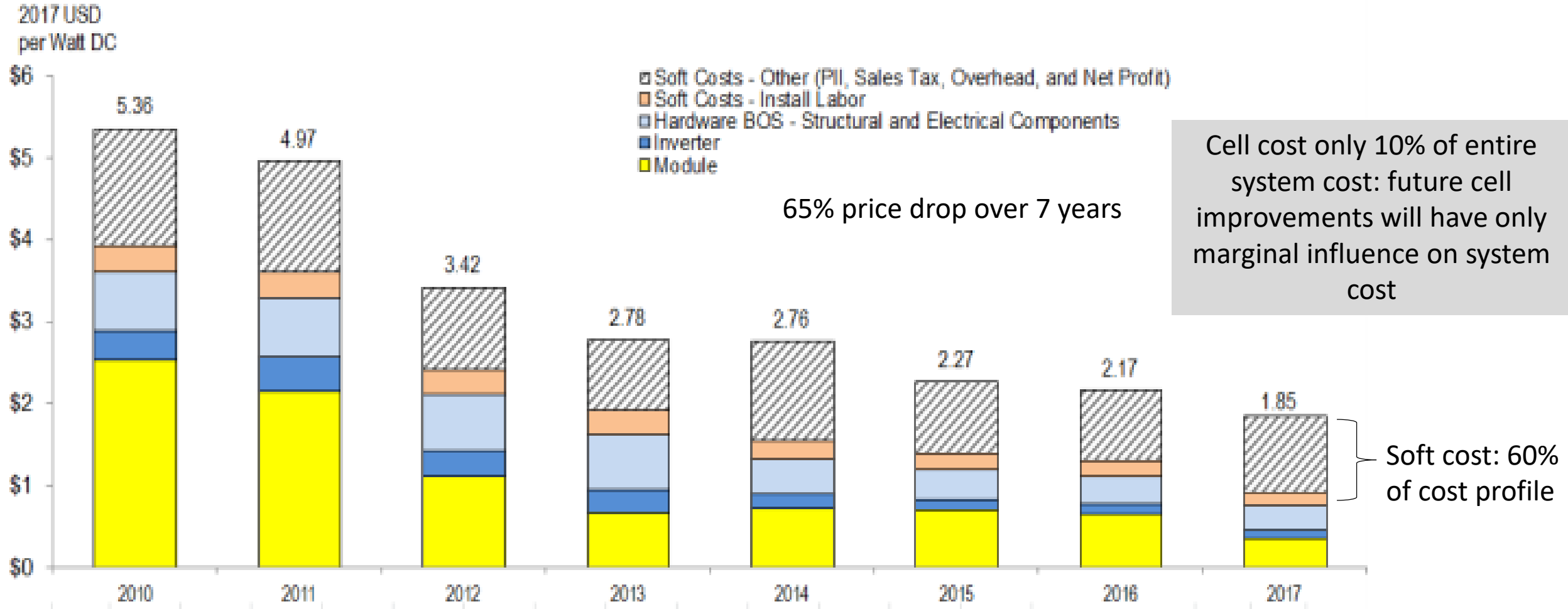
- Reduces cost of government annually for 20 years through guaranteed savings of 40-60% in lighting energy use. [Guarantee provided by Johnson Controls, Inc.]
- Creates jobs and adds value to the local economy. The project has created the equivalent of 80 direct, full-time jobs and is resulting in more than \$15 million in net savings to the local economy after all costs of the investment are deducted.
- Lowers the municipalities' environmental footprint by cutting greenhouse gas emissions up to 150 thousand tons, an amount equal to the avoided emissions for 20 years of operation of a 7 MW<sub>p</sub> solar power plant.



# City-wide Solar PV Deployment Opportunities in Philadelphia



# PV Technology – Changing Economics

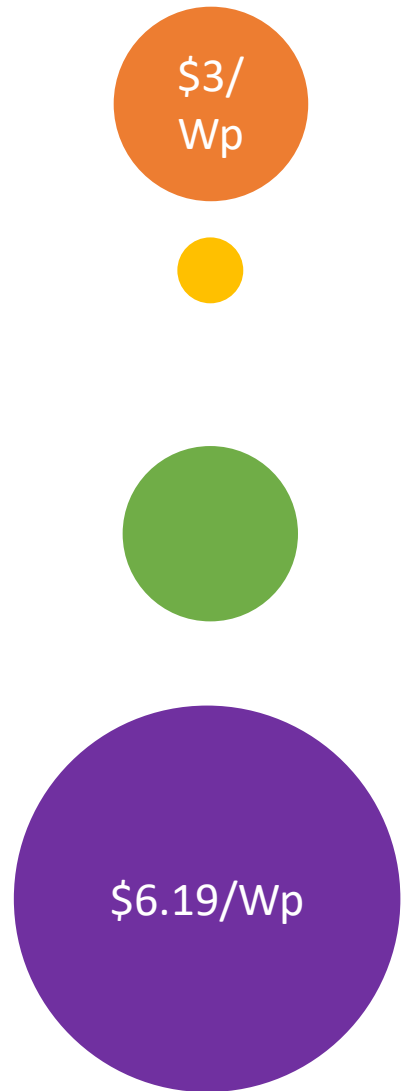


Courtesy of Steven Hegedus, Institute of Energy Conversion, University of Delaware.

NREL Commercial PV System Cost Benchmark Summary 2010-2017, 200 kW system

Source: Fu et al. (2017). U.S. Solar Photovoltaic System Cost Benchmark: Q1 2017. National Renewable Energy Laboratory

# PV Technology – Local Economic Impact



## German Residential System Cost (\$3/Wp)

### Difference: "Hard" Costs (\$0.47/Wp)

- Module (\$0.01)
- Inverter (\$0.22)
- Other (\$0.24)

### Difference: "Soft" Costs (\$2.72/Wp)

- Installation Labor (\$0.36)
- Search Costs (\$0.62)
- PII (\$0.12)
- Permitting Fee (\$0.09)
- Other (\$1.53)

## U.S. Residential System Cost (\$6.19/Wp)

Seel et al. (2014). An analysis of residential PV system price differences between the United States and Germany, Energy Policy, Volume 69: 216-226, Numbers in 2011\$



## MANUFACTURING & HARDWARE

9% of the gross value added  
~15% of the jobs

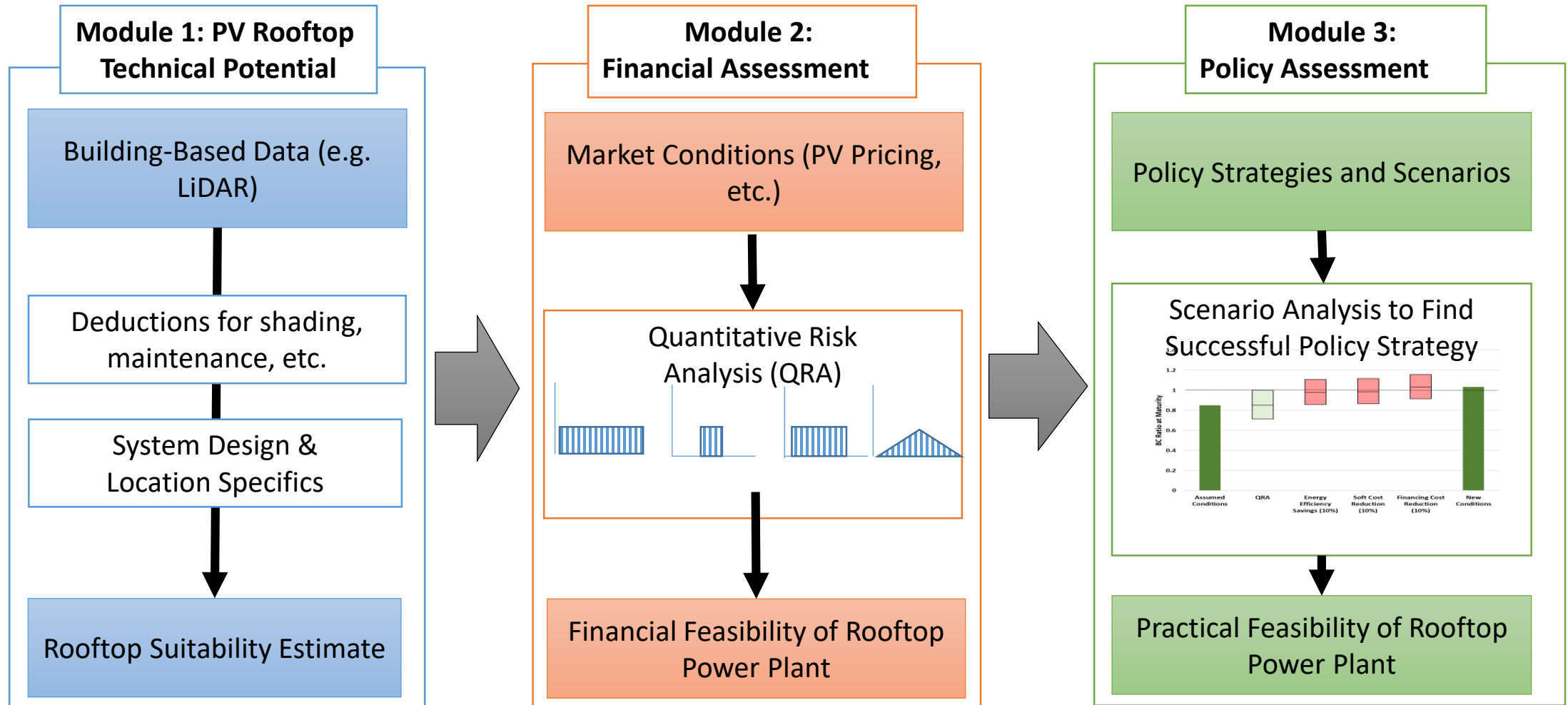
## INSTALLATION AND SOFT COSTS

91% of the gross value added  
~85% of the jobs

Solar Foundation (2015). National solar job census 2015. Available at [tsfcensus.org](http://tsfcensus.org). Solar Power Europe (2015). Solar photovoltaic jobs and value added in Europe.



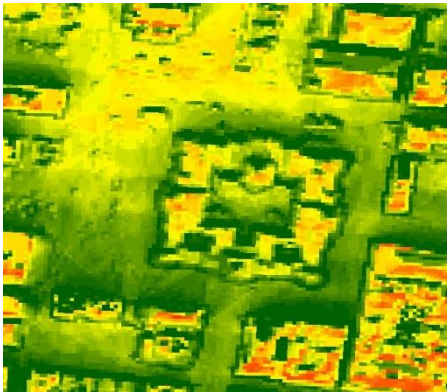
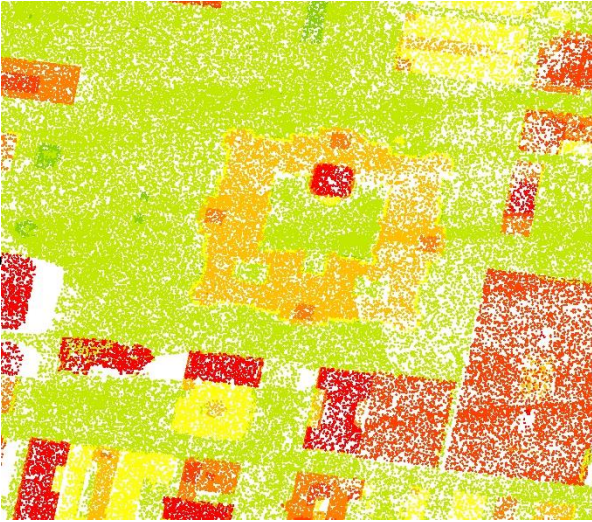
# FREE Solar City Research Approach



# Module 1: Technical Potential

**Question:**

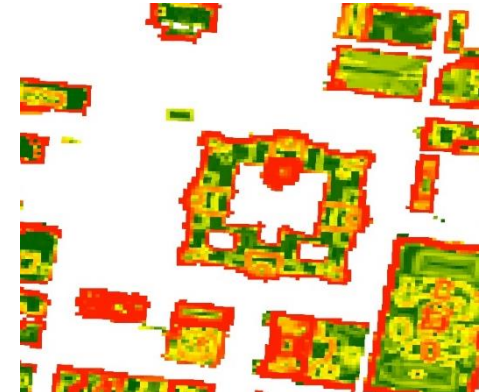
**How much  
rooftop space is  
available for PV?**



SHADING



ASPECT



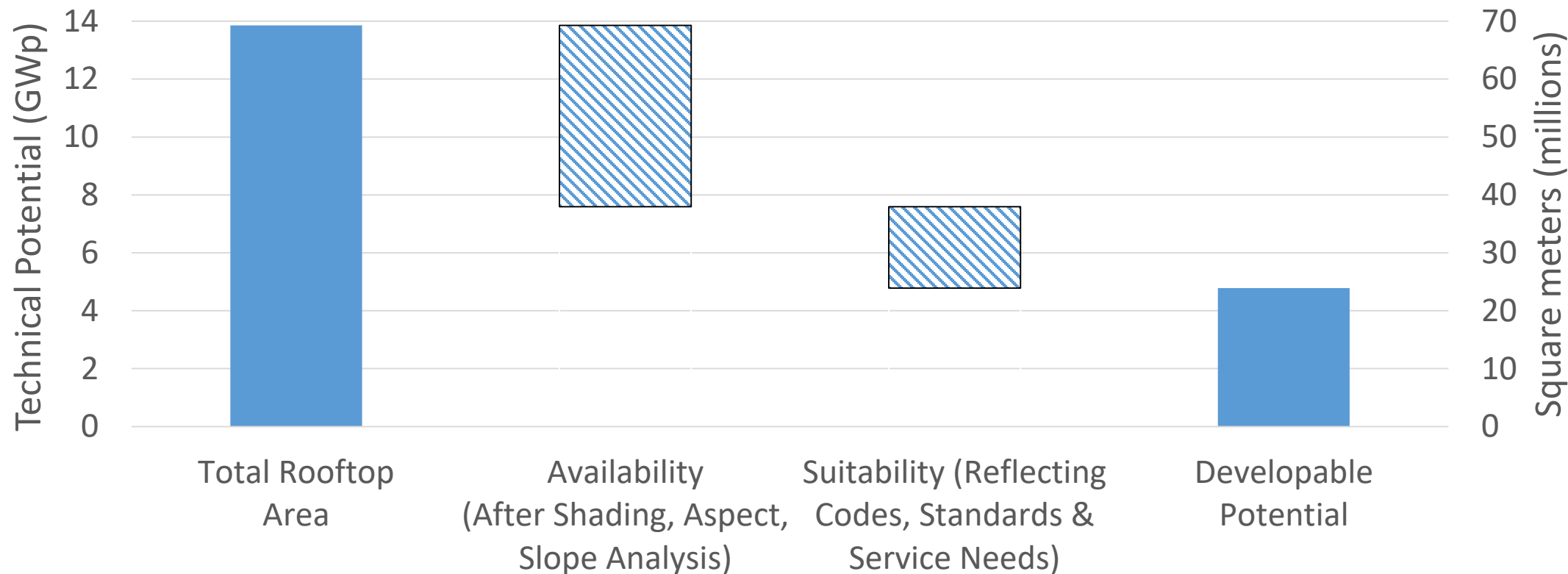
SLOPE



# Module 1: Key Technical Assumptions

Input parameter	Value	Source:
Module Power Density	200 W/m <sup>2</sup> , equal to a 20% efficient module	Green et al. (2017). Solar cell efficiency tables (version 50). Prog Photovolt Res Appl. 25:668–676. <a href="https://doi.org/10.1002/pip.2909">https://doi.org/10.1002/pip.2909</a>
Availability: - Rooftop Azimuths - Slope Deduction - Contiguous Space - Shading	- East-to-South-to-West - Only rooftops <60 degrees - Minimum of 10 sq. meters - Threshold number of sunlight hours needed to generate at least 80% of an unshaded system	Robert Margolis et al 2017 Environ. Res. Lett. 12 074013. doi: <a href="https://doi.org/10.1088/1748-9326/aa7225">10.1088/1748-9326/aa7225</a>
Suitability (reflecting codes, standards, and service needs)	0.63	Byrne et al. (2015). A review of the solar city concept and methods to assess rooftop solar electric potential, with an illustrative application to the city of Seoul. Renewable and Sustainable Energy Reviews: 41, 830-844. doi: 10.1016/j.rser.2014.08.023
System Tilt	Flat roofs: 15 degrees	

# Philadelphia Solar City Results: City-Wide Assessment ~ 4.7 GWp



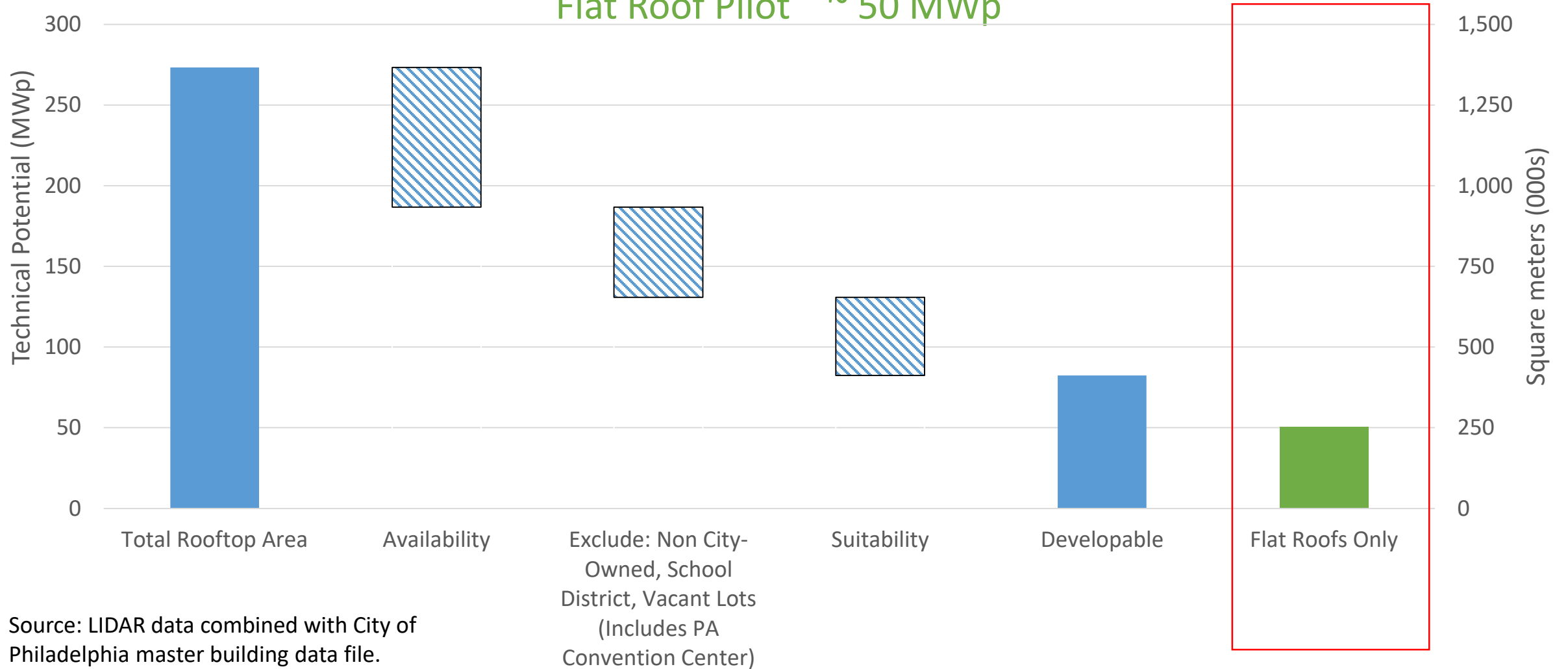
Calculations from LIDAR point cloud data covering the City of Philadelphia, PA. The data was collected at a nominal point spacing of 0.70m using Pictometry's Riegl LMS-Q680i LiDAR system over 4 mission days on April 18th, 19th, 22nd, and 25th, 2015. A total of 1.6 billion first-return data points were used for the analysis. At the time of capture ground conditions were leaf-off, snow free, and water was at normal levels. Data obtained from: <ftp://ftp.pasda.psu.edu/pub/pasda/phillyLiDAR/LAS2015/>



# Philadelphia Solar City Results:

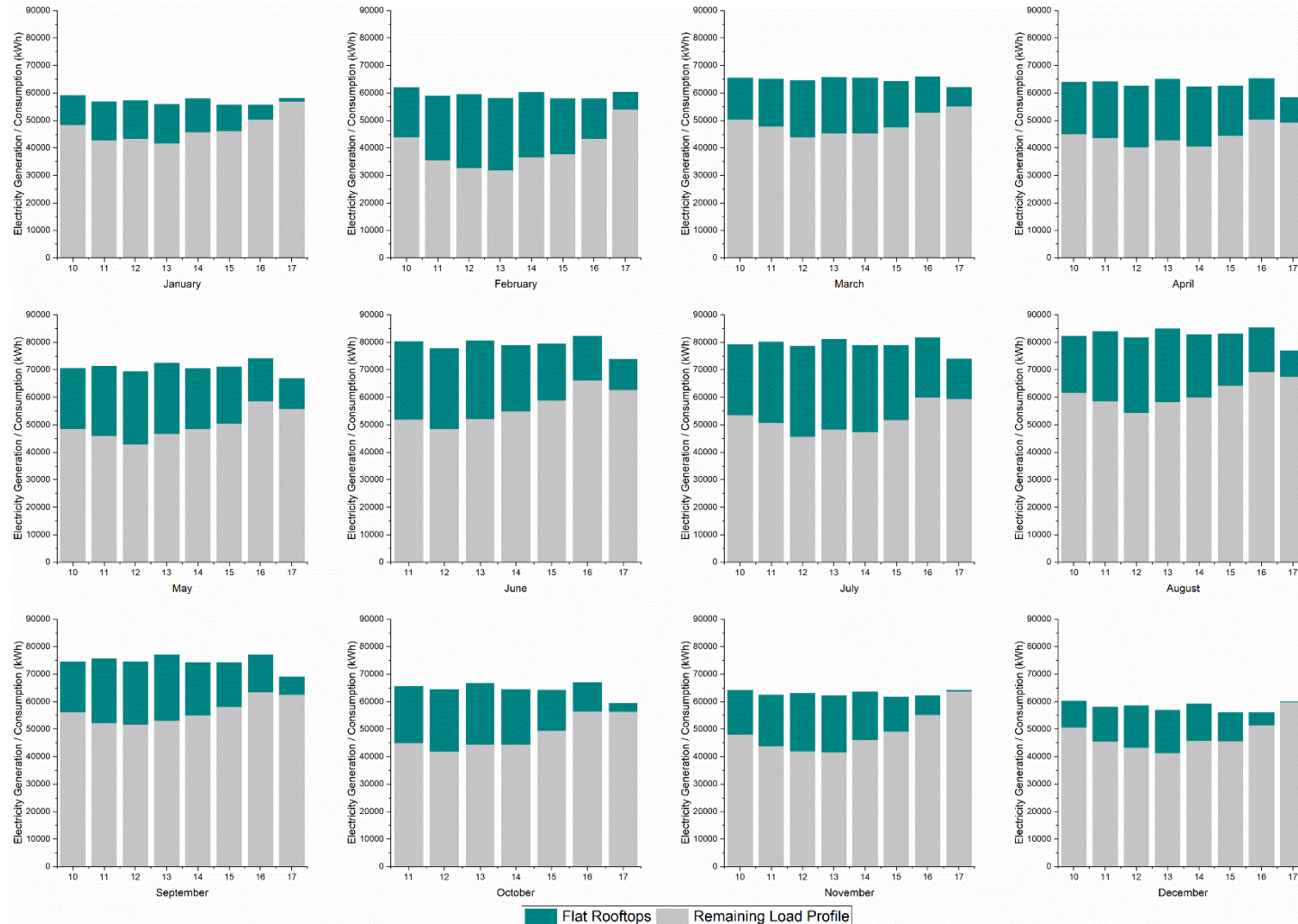
Public Buildings ~ 82 MWp

Flat Roof Pilot ~ 50 MWp



# Module 1: Philadelphia Load Impact Analysis

## Illustrated: Daylight-Hour Electricity Consumption and Solar Electricity Generation



### FLAT ROOFTOP SPACE:

~251,000 Sq. Meters (61%)

~50.3 MWp

Annual generation: 63.7 GWh

### DAYLIGHT HOUR CONTRIBUTION:

January: 16%

July: 32%

Annual: 24%

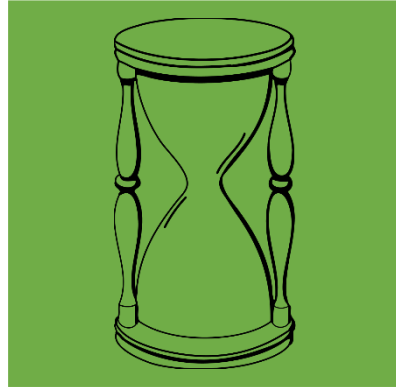
Source: Load curve from DOE Energy Plus scaled to align with Philadelphia annual and peak consumption



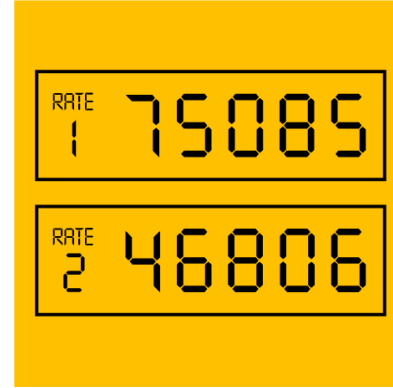
## Module 2: Financial Assessment



Pooled Finance



Variation in  
financing cost &  
duration



Retail rate as  
basis for  
compensation



Policy  
incentives

### Quantitative Risk Analysis

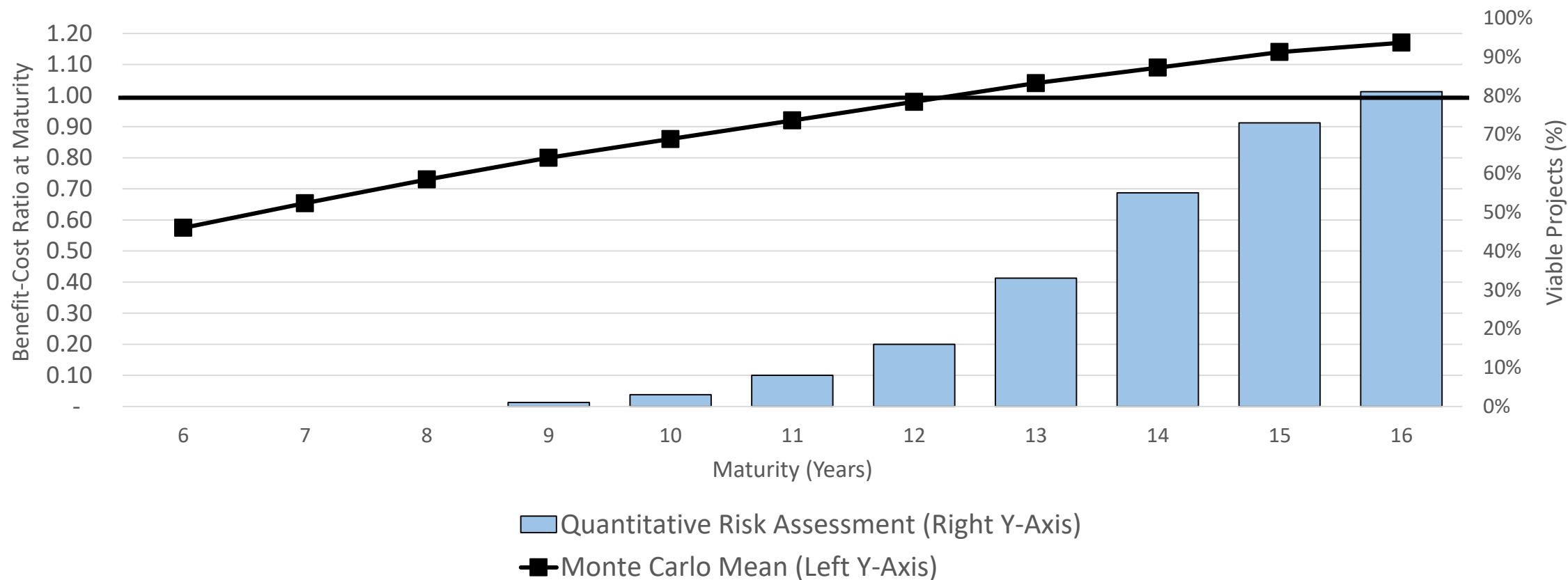
## Module 2: Key Financial Assumptions

Input parameter	Value	Source:
PV System Cost	\$1.85/Wp	Fu et al. (2017). U.S. Solar Photovoltaic System Cost Benchmark: Q1 2017. National Renewable Energy Laboratory
Cost of capital	5-year maturity: 1.33% 10-year maturity: 2.16% 15-year maturity: 2.72% 20-year maturity: 3.42%	Electronic Municipal Market Access (EMMA), City of Philadelphia 2017 Bond Issues
Effective Electricity Price	Municipal electricity expenditure and consumption: ~\$32 million/year for 291.7 GWH Equivalent to 10.97 cents/kWh	City of Philadelphia (2017). Municipal Energy Master Plan for the Built Environment. City of Philadelphia (2015). 2013 Municipal Greenhouse Gas Inventory.
Policy Incentives	SREC price: \$5/MWh (\$0.005/kWh)	SREctrade.com DSIREusa.com



# MODULE 2: Financial Assessment

Includes risk factors for ~ \$93 million PV investment



Source: Electronic Municipal Market Access (EMMA) database; Fu et al. (2017). U.S. Solar Photovoltaic System Cost Benchmark: Q1 2017; Byrne et al. 2017. Multivariate analysis of solar city economics: impact of energy prices, policy, finance, and cost on urban photovoltaic power plant implementation. *Wiley Interdisciplinary Reviews, Energy and Environment*. doi: 10.1002/wene.241.

# Module 3: Policy Assessment & Development



Improved Building  
Energy Efficiency



Soft Cost  
Reduction

Scenario Analysis

# Module 3: Key Assumptions

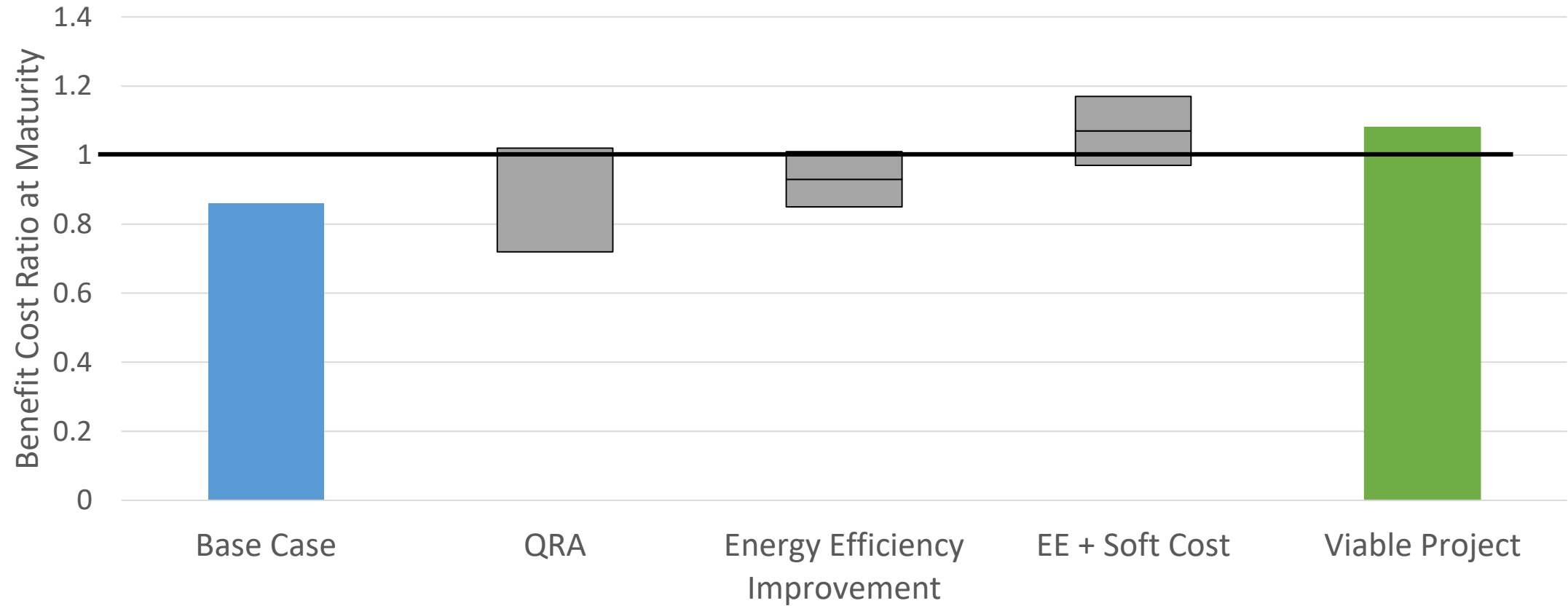
Scenario	Strategy Options	New input	Example
Include cost-effective energy efficiency measures	Establish a portfolio of measures – lower cost energy efficiency can enable higher cost technology like solar PV	Add 10-year payback energy efficiency measures (consistent with a 20% reduction in energy use)	PennSEF, Delaware SEU
Lower PV System “Soft Cost”	Improved standardization, online permitting, improved transparency, customer acquisition streamlining.	Improves soft cost profile by 30% (after invention, soft cost = \$0.77, while hard cost = \$0.75)*	Germany’s soft cost profile 50% lower than U.S. average soft cost (soft cost = \$0.059 and hard cost = \$0.71)

\* Current US costs are: soft cost = \$1.10; hard cost = \$0.75. See: Source: Fu et al. (2017). U.S. Solar Photovoltaic System Cost Benchmark: Q1 2017. National Renewable Energy Laboratory; and Fraunhofer (2017) Photovoltaics Report 2017. Comparison is based on 200 kW system.



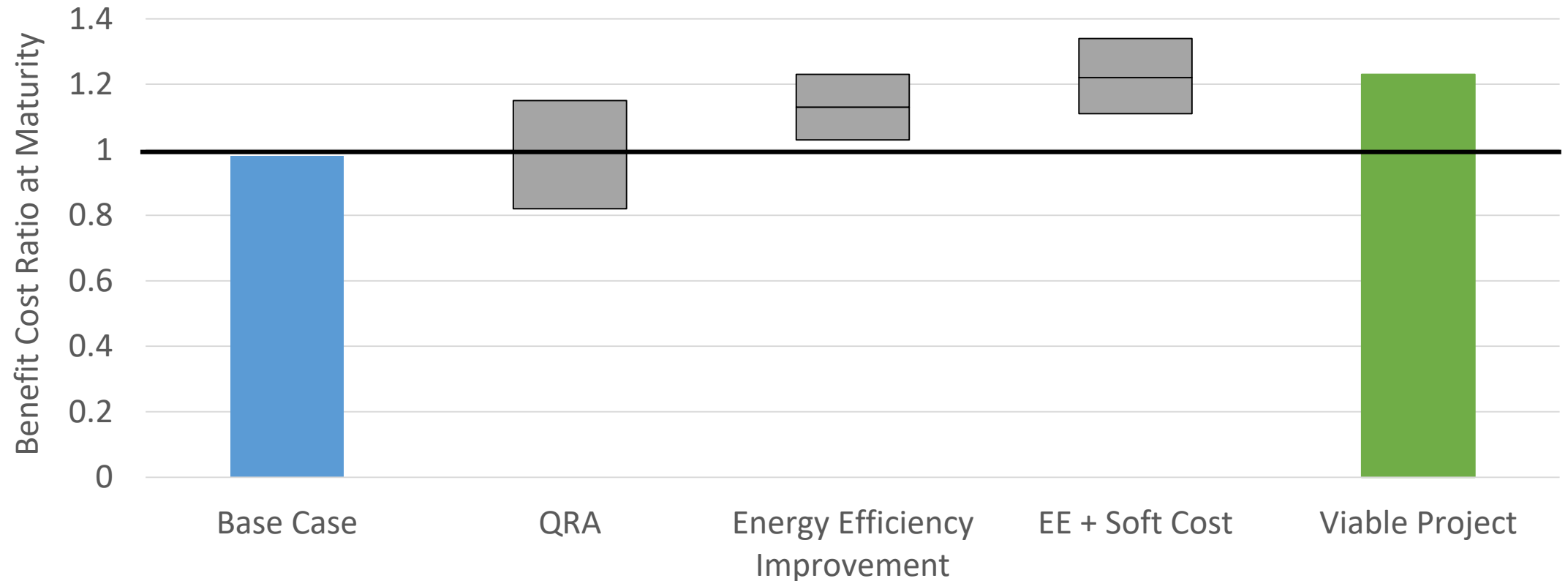
# MODULE 3: FREE Policy and Market Analysis

## 10-year maturity



# MODULE 3: FREE Policy and Market Analysis

## 12-year maturity



# FREE's *Solar Cities* Modeling: Philadelphia's Public Buildings Pilot (Flat Roofs only)

1

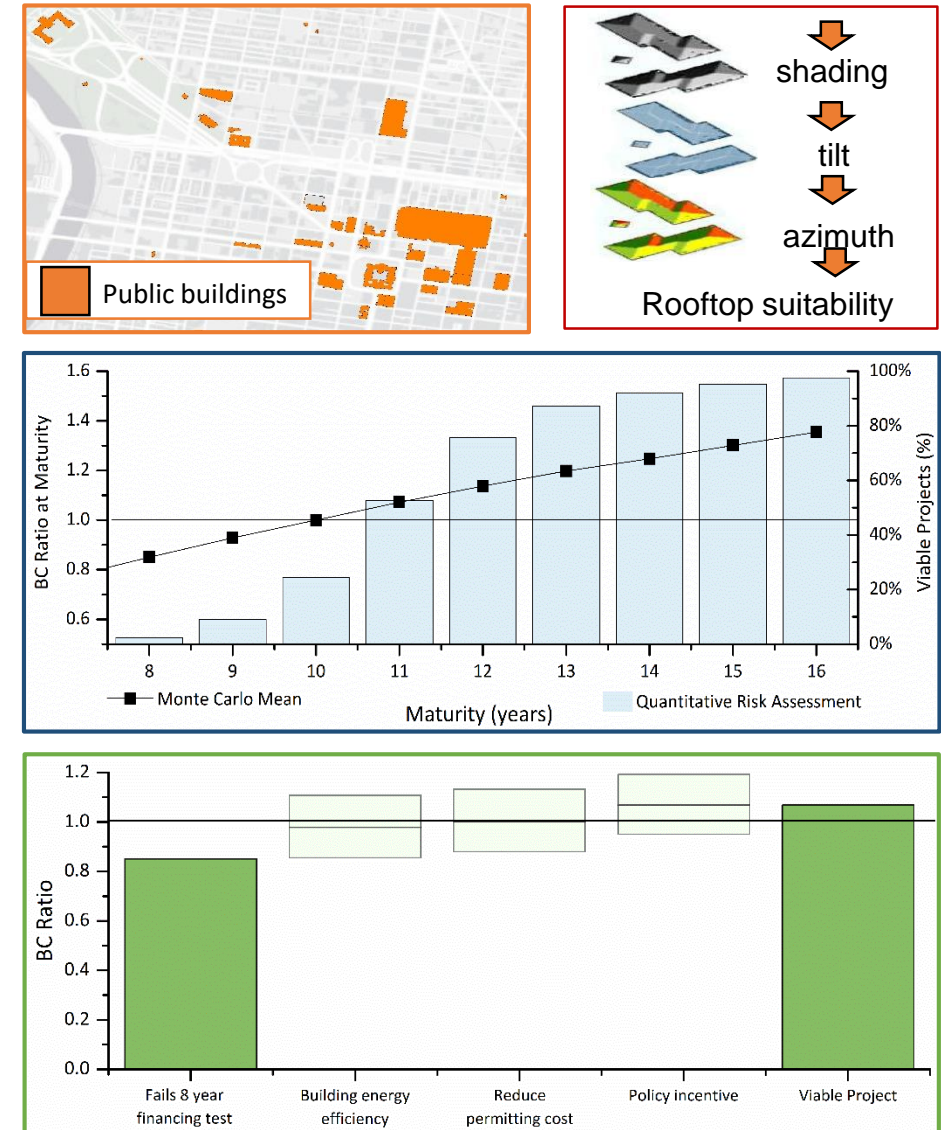
~50 MWp  
~251,000 m<sup>2</sup>  
Investment size: \$93 million  
617 Buildings Involved in the Pilot

2

Quantitative Risk Assessment:  
Financing viable under variable  
risk conditions

3

Policy Upgrades can realize  
10-12 yr. financing







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THANK YOU

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